



Date: October 18, 2019

To: State Legislative Committee Members

From: Thomas B. Modica, Acting City Manager *T-Mod*

Subject: Long Beach State Legislative Bill Positions and Final Outcomes in 2019

The City of Long Beach (City) took a position on 36 pieces of legislation in the 2019 State Legislative Session. An overview of the City's legislative positions is synthesized in a table provided in Attachment A. Additional information regarding each piece of legislation and its outcome is provided in Attachment B. The most recent letters of support, opposition and concern sent on behalf of the City can be located on the City's [State Legislative Outreach](#) webpage.

Of the 31 bills the City supported:

- 10 were enacted and will become State law;
- 7 were adopted by the State Legislature but vetoed by the Governor; and,
- 14 failed passage in the State Legislature.

Of the 4 bills the City opposed:

- 3 failed passage in the State Legislature; and,
- 1 was enacted and will become State law.

Of the 1 bill the City expressed concern:

- 1 bill was enacted and will become State law.

If you have questions or comments, please contact Julia Katz, Government Affairs Analyst, at (562) 570-5191 or Julia.Katz@longbeach.gov.

cc: Mayor and Members of the City Council
Charles Parkin, City Attorney
Laura Doud, City Auditor
Monique De la Garza, City Clerk
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Attachments

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Attachment A

Subject	Legislation	Position	Outcome
Affordable Housing	AB1279 (Bloom) Planning and Zoning; Housing Development; High Resource Areas	Oppose	Failed
	ACA 1 (Aguiar-Curry) Local Government Financing; Affordable Housing and Public Infrastructure; Voter Approval	Support	Failed
	SB 5 (Beall) Affordable Housing and Community Development Investment Program	Support	Vetoed
	SB 50 (Wiener) Planning and Zoning; Housing Development; Streamlined Approval; Incentives	Oppose	Failed
	SB 329 (Mitchell) Discrimination; Housing; Source of Income	Support	Enacted
	SB 450 (Umberg) California Environmental Quality Act Exemption; Supportive and Transitional Housing; Motel Conversion	Support & Co-Sponsor	Enacted
	SB 521 (Portantino) Income and Corporation Taxes; Credits; Leased or Rented Property; Persons Receiving Section 8 Assistance	Support	Failed
	Support for SB 532 (Portantino) Redevelopment; Bond Proceeds; Affordable Housing	Support	Vetoed
Animal Services	SB 64 (Chiu) Dogs and Cats; Microchip Implants	Support	Vetoed
Economic Development	AB 926 (O'Donnell) Oil Revenue; Oil Trust Fund	Support	Failed
	AB 593 (Rendon) Unemployment Insurance; Use of Information; Public Workforce Development Programs	Support	Enacted
	SB 451 (Atkins) Personal Income and Corporation Taxes; Credits; Rehabilitation	Support	Enacted
	SB 455 (Bradford) Financial Empowerment Fund; Unbanked and Underbanked Populations	Support	Enacted
Education	AB 751 (O'Donnell) Pupil Assessments; Pathways to College Act	Support	Vetoed
	ACA 8 (Low) Elections; Voter Qualifications	Support	Failed
	SB 206 (Skinner) Collegiate Athletics; Student Athlete Compensation and Representation	Opposition	Enacted
Homelessness	AB 344 (Calderon) New Beginning California Program	Support	Vetoed
	AB 516 (Chiu) Authority to Remove Vehicles	Opposition	Failed
	AB 1152 (Holden) Vital Records	Support	Enacted
Public Health	AB 194 (Reyes) Childcare and Development Services	Support	Failed
	AB 1014 (O'Donnell) Health Facilities; Notices	Support	Vetoed
	AB 1118 (Rubio) Land Use; Livability Issues for Older Adults	Support	Enacted
	AB 1500 (Carrillo) Hazardous Substances	Support	Failed
	AB 1779 (Daly) Recovery Residences	Support	Failed
	SB 285 (Wiener) Public Social Services	Support	Failed
Public Safety	AB 1113 (Chiu) Office of Immigrant and Refugee Affairs	Support	Failed
	AB 1215 (Ting) Law Enforcement; Facial Recognition and Other Biometric Surveillance	Concern	Enacted
	AB 1753 (Carrillo) Immigration Consultants	Support	Failed

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	ACR 99 (Low) Civil Rights; Lesbian, Gay, Bisexual, Transgender or Queer People	Support	Enacted
<i>Sustainability</i>	AB 470 (Limón) California Green Business Program	Support	Failed
	AB 552 (Stone) Coastal Resources; Program for Coastal Resilience, Adaptation and Access	Support	Failed
	AB 1362 (O'Donnell) Electricity; Load-Serving Entities; Rate and Program Information	Support	Enacted
	SB 54 (Allen)/AB 1080 (Gonzalez) Solid Waste; Packaging and Products	Support	Failed
	SB 400 (Umberg) Reduction of Greenhouse Gas Emissions; Mobility Options	Support	Enacted
<i>Transportation</i>	SB 127 (Wiener) Transportation Funding; Active Transportation; Complete Streets	Support	Vetoed

Attachment B

Affordable Housing

Opposition to AB 1279 (Bloom) Planning and Zoning: Housing Development: High-Resource Areas. This bill would require local governments to approve affordable housing projects on a by-right basis, inclusive of fourplex units in single-family residential zones. On May 7, 2019, the City Council voted unanimously to oppose AB 1279. The bill failed passage from Senate Committees on Housing, Environmental Quality and Governance and Finance.

Support for ACA 1 (Aguiar-Curry) Local Government Financing: Affordable Housing and Public Infrastructure: Voter Approval. This constitutional amendment would have lowered the necessary voter threshold from a two-thirds supermajority to 55 percent to approve of local general obligation bonds and special taxes for affordable housing and public infrastructure projects. The City supported the constitutional amendment as it had the potential to increase the volume of affordable housing units statewide. ACA 1 failed passage from the Assembly Floor and a motion to reconsider moved by Assemblymember Aguilar-Curry failed consideration.

Support for SB 5 (Beall) Affordable Housing and Community Development Investment Program. This legislation proposes to dedicate sustainable, ongoing funds to cities for affordable housing projects. The City is supportive of the legislation as it encourages cities to collaborate with community organizations and developers to permit housing developments which are consistent with local land use policies. The Governor vetoed SB 5 with acknowledgement of the State's housing crisis, "I will continue to work collaboratively with the Legislature next year to continue to support increased housing production at all income levels across our state." Governor Newsom opposed the additional \$2 billion the State would have to bear.

Opposition to SB 50 (Wiener) Planning and Zoning: Housing Development: Streamlined Approval: Incentives. The City Council voted unanimously to oppose SB 50 on May 1, 2019, unless the City was to be exempt from the legislation in recognition of the volume and rate of permitted affordable housing in the City. This legislation proposed to require local governments to provide developers with incentives for constructing residential developments in job-rich and transit-rich areas and include significant exceptions to local planning requirements. SB 50 failed to pass the Senate Committee on Appropriations. The City expects this topic to resurface in the 2020 Legislative Session.

Support for SB 329 (Mitchell) Discrimination: Housing: Source of Income. This legislation proposes to include federal, State and local public housing assistance or subsidies within the definition of "source of income" to protect tenants from discrimination on the basis of the tenant's source of income for rent. The City supports SB 329 as it would remove a barrier for low-income individuals to secure housing. SB 329 was signed into law as Chapter 600, Statutes of 2019.

Support and Co-Sponsor of SB 450 (Umberg) California Environmental Quality Act Exemption: Supportive and Transitional Housing: Motel Conversion. The City Council voted to approve the 2019 State Legislative Agenda which encompassed the State Legislative Committee's recommendation to co-sponsor SB 450 on November 13, 2018. This bill exempts projects related to the conversion of a motel structure into supportive or transitional housing from

California Environmental Quality Act (CEQA) requirements. The City strongly supported the bill throughout the 2019 Legislative Session as it will increase capacity for supportive and transitional housing statewide. SB 450 was signed into law as Chapter 344, Statutes of 2019.

Support for SB 521 (Portantino) Income and Corporation Taxes: Credits: Leased or Rented Property: Persons Receiving Section 8 Assistance. This legislation proposed to create a State income tax credit to property owners whom rent to Section 8 recipients. The City supported SB 521 as it promotes the development of affordable and accessible housing. SB 521 failed passage out of the Assembly Committee on Appropriations.

Support for SB 532 (Portantino) Redevelopment: Bond Proceeds: Affordable Housing. As introduced, this legislation proposed to allow Redevelopment Agencies in all California cities and counties to use redevelopment bond proceeds for increasing, improving and preserving affordable housing. The bill was significantly amended in April to apply strictly to the City of Glendale. The City supported the original version of the bill language as it would increase the quantity of affordable housing statewide. The Governor vetoed SB 532 by asserting "I do not support the proposed exemptions to redevelopment agency dissolution requirements, which will reduce funding available for education."

Animal Services

Support for SB 64 (Chiu) Dogs and Cats: Microchip Implants. This bill would have required animal shelters to microchip all dogs and cats with current information prior to adoption or reunification. The City proudly supported SB 64 as it aligns with Long Beach Animal Care Shelter practices and could have improved animal management statewide by increasing reunification. The Governor vetoed SB 64, noting that this bill could be burdensome "for those who may already be struggling with the basic costs of caring for their pets" and lack "financial capacity to pay for the microchip implant and the annual fees."

Economic Development

Support for AB 926 (O'Donnell) Oil Revenue: Oil Trust Fund. This bill proposed to remove the cap on the State's Oil Trust Fund. The City supported this bill as a means to ensure adequate funds for abandonment and decommissioning operations once oil production ceases. AB 926 failed passage from the Senate Appropriations Committee for budget related reasons, after having received unanimous votes on support in the Assembly, and from the Senate Natural Resources and Water Committee.

Support for AB 593 (Rendon) Unemployment Insurance: Use of Information: Public Workforce Development Programs. This legislation proposes to share information obtained in the administration of the Unemployment Insurance Code with public workforce development programs to improve upon outreach and service practices. As the location of the Pacific Gateway Workforce Investment Network, Long Beach supports legislation that will enhance data sharing that will result in improved services. AB 593 was signed into law as Chapter 611, Statutes of 2019.

Support for SB 451 (Atkins) Personal Income and Corporation Taxes: Credits: Rehabilitation. This legislation proposes to implement a State tax credit for the rehabilitation of

certified historic structures or residences. The City supports SB 451 as it increases investments in existing Long Beach infrastructure. SB 451 was signed into law as Chapter 703, Statutes of 2019.

Support for SB 455 (Bradford) Financial Empowerment Fund: Unbanked and Underbanked Populations. This legislation proposes to provide grants available to local nonprofits for financial education and financial empowerment programs, specifically for unbanked and underbanked populations in the State. The City supports this legislative proposal as it is expected to increase access to economic opportunities for low-income communities to advance economic equity. SB 455 was signed into law as Chapter 478, Statutes of 2019.

Education

Support for AB 751 (O'Donnell) – Pupil Assessments: Pathways to College Act. This bill proposed to allow superintendents to select a recognized college preparedness assessment that school boards can elect to administer to 11th-grade high school students in place of previously required standardized testing. The City supported this bill as it removes a barrier for students who may not otherwise have access to college preparedness exams. Governor Newsom vetoed AB 751 stating, "Measuring how students throughout the state perform on our state's assessments, including the grade 11 assessment, provides critical information to students, families, educators and our state." He alternatively noted the State's discussion of using the grade 11 assessment for college admissions purposes.

Support for ACA 8 (Low) Elections: Voter Qualifications. This constitutional amendment proposed to reduce the minimum voting age to 17. The City supported ACA 8 as a frequent partner with Long Beach Unified School District to leverage resources and program outreach for civic engagement opportunities. ACA failed passage out of a Senate committee and will be reconsidered in the 2020 Legislative Session.

Opposition to SB 206 (Skinner) Collegiate Athletics: Student Athlete Compensation and Representation. This bill proposes to prohibit postsecondary educational institutions from interfering with a collegiate athlete's ability to receive corporate sponsorship with compensation. California State University, Long Beach requested the City join them in opposition to SB 206 and as a member of the Long Beach College Promise, the City agreed. SB 206 has been signed into law as Chapter 383, Statutes of 2019.

Homelessness

Support for AB 344 (Calderon) New Beginnings California Program. This bill proposes to establish the New Beginning California Program, which would provide support for employment programs that service individuals experiencing homelessness. The City supports legislation that parallel Long Beach Continuum of Care services, including reconnecting individuals experiencing homelessness with employment services. The Governor vetoed AB 344 citing State Budget concerns, "While the intent of this measure is laudable, it creates General Fund cost pressures and should be considered in the annual budget process. Moreover, the 2019 Budget Act includes \$650 million for local jurisdictions to combat homelessness, of which employment programs are an eligible use."

Opposition to AB 516 (Chiu) Authority to Remove Vehicles. This bill originally proposed to prohibit authorization to remove a vehicle for any of the following reasons: (a) having five or more delinquent parking or traffic violations, (b) abandoning a vehicle for 72 or more consecutive hours, or (c) possessing expired vehicle registration beyond six months. The City opposed the original version of the bill as it would have undermined the City's internal towing services and aggravated parking availability. AB 516 was significantly amended during the 2019 State Legislative Session to require vehicles parked or left standing for 72 or more consecutive hours to be able to remain for five additional business days with the affixation of a notice of services for people experiencing homelessness. The bill failed passage out of the Senate Committee on Appropriations.

Support for AB 1152 (Holden) Vital Records. This legislation proposes to enable local health jurisdictions that serve cities to issue vital records such as birth and death certificates. The City supported AB 1152 as the proposed expansion of services would improve health care service delivery, particularly for the City's homeless population, as vital records are often required to deliver services. AB 1152 was signed into law as Chapter 188, Statutes of 2019.

Public Health

Support for AB 194 (Reyes) Childcare and Development Services. This bill would have appropriated \$1 billion from the State towards improving access to alternative payment programs and participation in childcare programs. The City supported the bill as it is consistent with the goals of the Long Beach Early Childhood Education Strategic Plan. AB 194 intentionally failed passage out of the Assembly Committee on Appropriations following the FY 20 State Budget allocation of \$130 million towards early childcare support.

Support for AB 1014 (O'Donnell) Health Facilities: Notices. This legislation proposes to double the period of public notice for health facilities that are closing, eliminating or relocating services. The City is supportive of increasing the duration of public notice, especially when it comes to health care service delivery, to best prepare and transparently communicate for the community needs. The Governor vetoed AB 1014 stating that "the State is not able to force a hospital to stay open when they are financially unable. I am concerned that this bill may exacerbate the financial and patient safety concerns that often lead to closures."

Support for AB 1118 (Rubio) Land Use: Livability Issues for Older Adults. This legislation would have required the Secretary of California Health and Human Services Agency to consider registering the State to become a member of the AARP Age-Friendly States and Communities. The City is a member of the AARP Age-Friendly States and Communities and was supportive of the State following suit. AB 1118 was signed into law as Chapter 820, Statutes of 2019.

Support for AB 1500 (Carrillo) Hazardous Substances. This legislation proposed to authorize Certified Unified Program Agencies (CUPA) or local health authorities to suspend operations of a facility following a hazardous material release that poses endangerment to public health and safety. The City supported AB 1500 as it would have permitted the Long Beach CUPA to protect the public in the event of a hazardous waste release. AB 1500 failed passage out of the Senate Committee on Appropriations.

Support for AB 1779 (Daly) Recovery Residences. This legislation proposed to require the State to adopt and implement standards for counties receiving public funding for recovery residences. The City has consistently supported legislative proposals that regulate recovery residences to assist individuals seeking re-entry into communities. AB 1779 failed passage out of the Senate Committee on Appropriations, after receiving unanimous support from the Assembly Floor.

Support for SB 285 (Wiener) Public Social Services. This bill proposed to increase participation in public social services, including, but not limited to, CalFresh and Women, Infants and Children Program (WIC). As a City with one of the three health departments in Los Angeles County, the City supported SB 285 as it recognized the need to increase enrollment in important community wellness programs. The bill failed passage out of the Assembly Committee on Appropriations.

Public Safety

Support for AB 1113 (Chiu) Office of Immigrant and Refugee Affairs. This bill proposed to establish the Office of Immigrant and Refugee Affairs within state government to support immigrants and State agencies that provide immigration services. As a City that prides itself on its diversity, Long Beach was supportive of AB 1113. The bill failed passage out of the Assembly Committee on Appropriations.

Concern with AB 1215 (Ting) Law Enforcement: Facial Recognition and Other Biometric Surveillance. This bill prohibits law enforcement agencies from using any biometric surveillance system in connection to body-worn cameras worn by police officers. The bill takes effect on January 1, 2020 and would remain in effect only until January 1, 2023. The City expressed concern for AB 1215 as it would result in delays to the availability of public records and prove costly to law enforcement agencies statewide. AB 1215 was signed into law as Chapter 579, Statutes of 2019.

Support for AB 1753 (Carrillo) Immigration Consultants. This legislation would have made immigration consulting services, for compensation, unlawful unless the individual is authorized to practice law or a supervised paralegal. As a City that prides itself on supporting our community, the City supported AB 1753. The bill failed passage out of the Senate Committee on Appropriations.

Support for ACR 99 (Low) Civil Rights: Lesbian, Gay, Bisexual, Transgender, or Queer People. This constitutional amendment proposes to call upon California institutions, particularly religious institutions, to informatively counsel on LGBTQ matters with an understanding and historical context of the psychological and other harms of conversion therapy. The City supported ACR 99 following a request from Assemblymember Low. ACR 99 was signed into law as Resolution Chapter 166, Statutes of 2019.

Sustainability

Support for AB 470 (Limón) California Green Business Program. This bill would have established the California Green Business Program which would have developed sector-specific environmental standards for green business certification programs operated by local

governments. As a member of the California Green Business Network, the City was supportive of this bill. This bill failed passage out of the Assembly Committee on Appropriations.

Support for AB 552 (Stone) Coastal Resources: Program for Coastal Resilience, Adaptation, and Access. This legislation proposed to establish a Coastal Adaptation, Access, and Resilience Program and Fund to coordinate statewide efforts to address and adapt to sea level rise and coastal climate change. Especially as a waterfront city, the City supported AB 552 as it dovetails with the City's own Climate Action and Adaptation Plan. AB 552 failed passage out of the Senate Committee on Appropriations.

Support for AB 1362 (O'Donnell) Electricity: Load-Serving Entities: Rate and Program Information. This legislation proposes to establish a centralized actual energy-use database that is accessible and user-friendly to both the City and its residents through the California Public Utilities Commission and utility provider websites. The City supported this legislative proposal as it would grant Long Beach information needed to evaluate energy conservation measures. AB 1362 was signed into law as Chapter 395, Statutes 2019.

Support for SB 54 (Allen)/AB 1080 (Gonzalez) Solid Waste: Packaging and Products. The City Council voted unanimously to support SB 54 and AB 1080 on April 9, 2019. These bills proposed to establish the California Circular Economy and Plastic Pollution Reduction Act, which would require State agencies to develop regulations to source reduce and recycle 75 percent of single-use packaging by 2030. The bills failed passage out of the Legislature at the request of the authors to be reintroduced in the 2020 State Legislative Session.

Support for SB 400 (Umberg) Reduction of Greenhouse Gas Emissions: Mobility Options. A definition change to the term, "mobility option" for California Air Resources Board mobility vouchers has been revised to include bike sharing and electric bikes. The City supports SB 400 as it would increase access to green and low-carbon transportation options. SB 400 was signed into law as Chapter 271, Statutes of 2019.

Transportation

Support for SB 127 (Wiener) Transportation Funding: Active Transportation: Complete Streets. This bill proposed to change State policies for the management of the State highway system, including the requirement of California Department of Transportation (CalTrans) projects to include complete streets elements and to give priority to projects in communities that are most vulnerable to the inequities to the State's transportation system. The City supported SB 127 as it would lead to more complete streets throughout the State, thus promoting multimodal mobility. The Governor vetoed SB 127, asserting "By implementing my Executive Order N-19-19, CalTrans is increasing and accelerating its investments in active transportation where appropriate and feasible." The Governor trusts the new leadership at CalTrans will implement the same vision as SB 127.